

CHFA Capital Plan Property Assessment - Sinsabaugh Heights & Sinsabaugh Heights II

Property Identification

Sinsabaugh Heights & Sinsabaugh Heights II
SHELTON, CT

Total Current Unit Count: 80
Census Tract: 1106.00
Connecticut Congressional District: 4

CHFA Property Identification #: 85162D, 99049D

Current State Sponsored Housing Program: SH Elderly

This property was originally financed in phases and appears in CHFA's records as two separate properties. However, lenders and investors are likely to favor larger transactions given the efficiencies of scale and Recap has elected to analyze these properties as a unitary whole. Recap also recommends that the owner and CHFA merge the properties for purposes of reporting, accounting and ownership.

Property Description

Tenancy Type: Elderly/Disabled
Structure Type: Low rise (1-4 floors)
Number of buildings: 16
Maximum # of Stories: 1
Elevator? None

Summary property description:

The Sinsabaugh Heights property has 31 efficiency or studio and 49 one-bedroom units. Generally, the property consists of relatively small units. It features amenities such as common laundry, owner-provided air conditioning, semi-private outdoor space and a common room.

Current Operating & Capital Needs Status

Aggregate Capital Needs
(without market enhancements): \$ 2,592,804

Capital Needs per Unit: \$ 32,410

Projected Year 1 (2014) Operating Income: \$ 56,393

Current operations at the property are projected to generate roughly \$56,400 in net operating income (NOI, or revenue after operating expenses) in Year 1 (2014). With incomes and expenses trending at 2% and 3% respectively, which is a standard affordable housing industry convention, the NOI figure decreases annually and results in negative NOI beginning in 2030. As a result, the property is not sustainable and cannot adequately address its future basic capital needs, projected to be approximately \$2.59 million (\$32,410 per unit) over the next 20 years.

Current average income relative to
the Area Median Income (AMI): 26%

	Current Base Rent	Affordability (% AMI)
Studio/efficiency unit:	90	6%
One-bedroom unit:	190	12%
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

	Proposed Base Rent	Affordability (% AMI)
Studio/efficiency unit:	461	30%
One-bedroom unit:	494	30%
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

Number of current households that would be
impacted by the proposed increase in Base Rent: 44

Rental operating subsidy necessary in 2014 to
generate revenue equal to raising the base rent
as proposed: \$ 152,580

Total rental operating subsidy necessary
assuming a turnover-based leasing strategy: \$ 891,613

In order for the property to operate in a sustainable manner into the foreseeable future, the property would benefit from greater revenues. This can happen in one of two ways - either the property could get operating subsidy from the state or federal government, or it could charge higher rents. A higher rent structure burdens low-income households to pay a greater share of their income for housing and it will require that the property serve tenants with modestly higher incomes.

Currently, base rents are set by the owner of each property, often in consultation with CHFA staff. While there are varying definitions of affordability, this study considers a rent which exceeds 30% of a household's adjusted gross income to be burdensome on the household's monthly budget. In the table to the left, the base rent is identified for each unit size. The table also identifies the minimum household income level for which the base rent would be considered "affordable." The household income level is presented as a percentage of the local Area Median Income.

There are strong reasons to keep the base rents low, as low base rents provide affordable housing options for the state's lowest income residents and reduce the burden of operating subsidies on the State budget. However, if the property's revenue stream (including any available operating subsidy and any cross-subsidy from higher income residents) does not cover the cost of actually operating the property, including the cost of ongoing maintenance and capital improvements, the property itself is at risk.

The Capital Plan is intended to identify the real estate needs of the State Sponsored Housing Portfolio. In order to ensure a minimum revenue stream and in order to implement programmatic consistency regarding base rent levels, this analysis assumes that all base rents are adjusted in 2014 to equal the greater of a) the current base rent or b) 30% of the adjusted gross income of a household at 30% of AMI for the applicable household size, provided these levels do not exceed the local market. This base rent adjustment would represent a significant increase for some households. The analysis identifies the number of households that would be affected by such a change and the amount of operating subsidy needed to protect these households. If the owners elect not to raise the base rents as assumed in this analysis, the property is more likely to experience tight operating budgets towards the end of the Capital Plan subsidy period and will be less able to access leverage funding such as private debt.

Protecting the 44 Elderly/Disabled Households at risk in the event of a base rent increase is clearly a major concern. In 2014, the base rent increase creates the need for operating subsidy of \$152,580 to protect these households while generating the revenue equivalent to the proposed increase in the base rent.

This 2014 rental operating subsidy would recur annually, with inflation increases, for the next 20 years if the State determines that, as a policy matter, the property should continue serving households with an income profile equivalent to the current residents at the property. An alternative formulation assumes that, upon turnover, new residents would move in for whom the proposed base rent is affordable and tenant protection operating subsidies would no longer be necessary. This turnover strategy requires less operating subsidy from the State, but also reduces the number of units of housing available to the lowest income residents of the community. The total tenant protection operating subsidy associated with the increase in the base rent assuming that, on turnover, the units are leased to households able to pay the new base rent without assistance is \$891,612.

Revenue Adjustments Concurrent with a Recapitalization Transaction

Sinsabaugh Heights & Sinsabaugh Heights II, continued

Household Income Level	Current Income Mix	Proposed Income Mix
0-25% of AMI	44	44
25-50% of AMI	35	35
50% of AMI or greater	1	1
Total number of units	80	80

With the revenue generated by the increase in the base rent or the provision of an equivalent operating subsidy, the property should operate under a sustainable revenue picture for the foreseeable future. As a result, no additional revenue adjustments from income mixing are recommended in connection with the transaction.

	Pre-Trans. Base Rent	Post-Trans. Base Rent
Studio/efficiency unit:	461	461
One-bedroom unit:	494	494
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

Rental operating subsidy in the transaction year
which would be necessary to generate additional
revenue equal to that generated by income
mixing: \$ (0)

Transitional rental operating subsidy necessary
to protect current residents and permit a five-
year transition to income tier occupancy: \$ (0)

Property used for market reference: Sinsabaugh Heights

	Capital Surplus or (Gap)	Total (Gap) Funded by Subsidy inc. Capital & Operating
Current Scenario (excluding transaction costs):	(654,382)	(676,168)
Recoverable Grant Scenario:	(4,102,140)	(3,391,178)
CHFA/FHA Scenario:	(2,090,136)	(2,346,000)
4% LIHTC Scenario:	(964,505)	(1,284,992)
9% LIHTC Scenario:	886,297	(296,130)

The Capital Plan analysis considers five scenarios and the prospect under each scenario to address the property's capital and operational needs. Each scenario's capacity to address the property's capital needs is listed to the left, as represented by the Replacement Reserve (RM&R) balance at the end of 20 years. Also at left is the total gap, including both operating subsidy needs and capital subsidy needs, over the 20 year study period.

- The first scenario, the "Current Scenario" assumes the property continues operating as it currently is operated - no material change in the base rent and no implementation of income mixing strategies to shift the property's revenue picture. Consequently, there is no adverse impact on residents or on the opportunity to serve the income demographic currently holding tenancies. The current scenario uses the baseline capital needs as the anticipated capital investment for purposes of identifying the surplus or gap. However, the current scenario - unlike the other four scenarios - does not include any allowance for soft costs (architecture or design, relocation, developer overhead, etc.) or for general contractor overhead and profit (as it is assumed each trade would come to the site independently, without the need for overarching coordination).

- The second scenario, the "Recoverable Grant Scenario" assumes any revenue adjustments described above (i.e., if the analysis suggested an increase in base rent and/or introduction of a mixed-income framework, or the equivalent revenue from federal or state operating subsidy). The Recoverable Grant Scenario envisions a streamlined allocation of funds from the State to the property, implemented with standardized documents and minimal legal or due diligence transaction costs. The Recoverable Grant would be repaid to the State to the extent possible from cash flow. The Recoverable Grant Scenario is most frequently selected when the transaction is too small to warrant the transaction costs associated with alternative financing or if the market is too weak to support debt or equity leverage.

- The three remaining scenarios - "CHFA/FHA," "4% LIHTC" and "9% LIHTC" correspond to three different leverage transaction structures. Each scenario includes transaction costs appropriate to the nature of the transaction. (For example, legal fees in the two LIHTC scenarios are higher than in the CHFA/FHA scenario.) Typically, the CHFA/FHA scenario would generate the least amount of funds for capital improvements and the 9% LIHTC scenario would generate the greatest amount, with the 4% LIHTC scenario falling in between. The CHFA/FHA scenario is a debt-only scenario, using either CHFA or FHA-insured financing. The two LIHTC scenarios assume both debt and a syndication of low income housing tax credits. The 4% tax credits rely on the use of tax exempt bond financing and are generally available when needed. (The analysis assumes that the tax exempt bonds will be used for construction funding in order to generate the tax credits, but may not remain outstanding at the full amount after permanent debt conversion.) The 9% tax credits are a competitive and scarce resource so cannot be assumed to be available for all properties.

Recommended Transaction and Transaction Assumptions

Sinsabaugh Heights & Sinsabaugh Heights II, continued

Recommended Transaction Option:	4% LIHTC	<p>The capital plan recommends using the 4% low income housing tax credit scenario to finance the capital needs at this property. The debt-only scenario leaves significant capital needs unaddressed, while the use of 9% tax credits at this property would be an inefficient use of the scarce 9% resource given the competing needs within the portfolio and within the State as a whole. The 4% LIHTC scenario, however, covers the capital needs appropriately while minimizing the need for State capital subsidies. This analysis has suggested a potential transaction year of 2019 based on a series of criteria outlined in the capital plan report. In short, the transaction year has been informed by the distribution of critical capital needs year-by-year at the property (i.e., roof, mechanical, structural components) and by the need to distribute the timing of capital transaction for properties within the State Sponsored Housing Portfolio over a period of years in order to manage scarce State-wide resources.</p> <p>This property has been underwritten assuming replacement reserve deposits of \$350 per unit per year, and assuming hard construction capital needs of \$2.59 million.</p>
Recommended Transaction Year	2019	
Replacement Reserve Deposit PUPY:	350	
Debt Service Coverage in Transaction Year:	1.200	
Debt Service Coverage in Transaction Year 15:	1.589	
Pre-Transaction Capital Subsidy Needed:	-	<p>The property is able to cover its capital needs from current replacement reserves through the date of the capital transaction, so no interim State support is needed.</p>
Transaction Capital Subsidy Needed:	964,505	

Summary of Recommended Transaction

Under the 4% LIHTC scenario, the property yields \$223,028 in NOI in the transaction completion year, which includes \$350 per unit per year in replacement reserve deposits. After debt service, the property generates \$63,793 in cash flow in the capital transaction's completion year, trending to \$72,681 fifteen years thereafter. Post-transaction, distribution of cash flow is governed by the terms of the transaction documents and, to the extent not restricted by the documents, could be used at the owner's discretion for ongoing capital needs, owner's working capital or the owner's other priorities. The transaction raises \$2,548,000 in debt and \$1,748,000 in equity. The transaction results in no need for State capital subsidy. This compares to a needs gap of over \$3,354,000 if the capital needs are addressed in a consolidated transaction relying entirely on State capital subsidy.

Summary of Capital Needs & State Subsidy Needs

Sinsabaugh Heights & Sinsabaugh Heights II, continued

Immediate Emergency Capital Needs: 0
 Current Deferred Capital Needs: 0
 Current Routine Capital Needs: 324,727

The chart below indicates the year-by-year capital investment needs at the property as projected by On-Site Insight. One should note, however, that On-Site Insight used a state-wide cost basis generated from the RS Means database for capital needs. Some high-cost communities can experience a premium of 10%-15% in excess of the State-wide figures. The chart also indicates the timing of State capital and operating subsidy needs assuming the transaction scenario described above.

Year	Annual Capital Needs (per CNA)	Capital Subsidy		Operating Subsidy		
		Pre-Transaction Capital Subsidy Needs	Transaction Capital Subsidy Needs	Operating Deficit Subsidy Needs	Base Rent Operating Subsidy Needs	Income Mixing Operating Subsidy Needs
2013	324,727	-	-	-	-	-
2014	239,486	-	-	-	152,580	-
2015	127,983	-	-	-	140,068	-
2016	46,316	-	-	-	126,995	-
2017	32,486	-	-	-	113,343	(0)
2018	161,821	-	-	-	99,094	-
2019	140,159	-	964,505	-	84,230	-
2020	124,563	-	-	-	68,732	(0)
2021	129,745	-	-	-	52,580	(0)
2022	78,279	-	-	-	35,754	-

Year	Annual Capital Needs (per CNA)	Capital Subsidy		Operating Subsidy		
		Pre-Transaction Capital Subsidy Needs	Transaction Capital Subsidy Needs	Operating Deficit Subsidy Needs	Base Rent Operating Subsidy Needs	Income Mixing Operating Subsidy Needs
2023	117,386	-	-	-	18,235	(0)
2024	60,170	-	-	-	-	-
2025	46,831	-	-	-	-	-
2026	87,152	-	-	-	-	-
2027	98,917	-	-	-	-	-
2028	199,224	-	-	-	-	-
2029	250,585	-	-	-	-	-
2030	159,240	-	-	-	-	-
2031	91,782	-	-	-	-	-
2032	75,955	-	-	-	-	-

Scenario Pro Formas

Sinsabaugh Heights & Sinsabaugh Heights II , continued

Income and Expense Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
2023 ANNUAL INCOME										
Gross Potential Rent	417,252	5,215.64	667,077	8,338.46	667,077	8,338	667,077	8,338	667,077	8,338
Vacancy/Loss	(5,558)	(69.47)	(5,558)	(69.47)	(33,354)	(417)	(46,695)	(584)	(46,695)	(584)
Other Income	10,414	130.17	10,414	130.17	10,414	130	10,414	130	10,414	130
Effective Gross Income	422,107	5,276.34	671,932	8,399.15	644,136	8,052	630,795	7,885	630,795	7,885
2023 ANNUAL EXPENSES										
Operating Expenses	337,946	4,224	371,543	4,644	360,692	4,509	360,025	4,500	360,025	4,500
Replacement Reserve Deposits	53,801	673	53,801	673	39,853	498	39,853	498	39,853	498
Total Operating Expenses	391,747	4,897	425,344	5,317	400,545	5,007	399,878	4,998	399,878	4,998
2023 NET OPERATING INCOME	30,360	380	246,589	3,082	243,591	3,045	230,917	2,886	230,917	2,886
Debt Service	-	-	-	-	146,904	1,836	143,358	1,792	139,611	1,745
2023 CASH FLOW	30,360	380	246,589	3,082	96,688	1,209	87,559	1,094	91,306	1,141

Sources and Uses Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
SOURCES										
Hard Debt										
Commercial Debt 1	-	-	-	-	2,556,324	31,954	2,286,518	28,581	2,429,425	30,368
Commercial Debt 2	-	-	-	-	-	-	-	-	-	-
Tax-Exempt Bond	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Soft Debt										
Seller Financing/Take Back Note	-	-	-	-	-	-	2,858,147	35,727	2,858,147	35,727
State	-	-	-	-	-	-	-	-	-	-
Local	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Other										
From Operations	-	-	54,446	681	82,446	1,031	82,446	1,031	82,446	1,031
Cash Escrows	-	-	295,925	3,699	275,933	3,449	275,933	3,449	275,933	3,449
Grant	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Deferred Developer Fee	-	-	-	-	254,354	3,179	266,563	3,332	265,492	3,319
Equity										
GP Contribution	-	-	-	-	-	-	-	-	-	-
LIHTC	-	-	-	-	-	-	1,872,698	23,409	3,576,995	44,712
Other	-	-	-	-	-	-	-	-	-	-
Total Sources of Funds	-	-	350,371	4,380	3,169,057	39,613	7,642,305	95,529	9,488,439	118,605
USES										
Acquisition Costs	-	-	-	-	-	-	2,858,147	35,727	2,858,147	35,727
Construction Costs	-	-	3,497,395	43,717	3,497,395	43,717	3,536,152	44,202	3,536,152	44,202
Soft Costs - Design & Construction	-	-	385,239	4,815	379,726	4,747	388,921	4,862	388,921	4,862
Soft Costs - Due Diligence	-	-	15,697	196	27,197	340	34,673	433	34,673	433
Soft Costs - Transaction Costs	-	-	74,946	937	154,946	1,937	293,685	3,671	293,685	3,671
Soft Costs - Financing	-	-	109,180	1,365	361,807	4,523	441,896	5,524	440,186	5,502
Soft Costs - Other	-	-	46,000	575	52,000	650	52,000	650	52,000	650
Soft Cost Contingency	-	-	31,553	394	48,784	610	54,869	686	53,963	675
Reserves	-	-	-	-	101,452	1,268	280,059	3,501	280,686	3,509
Developer Fee	-	-	292,501	3,656	635,886	7,949	666,407	8,330	663,729	8,297
Total Uses of Funds	-	-	4,452,511	55,656	5,259,193	65,740	8,606,811	107,585	8,602,142	107,527
TRANSACTION SURPLUS (GAP)	-	-	(4,102,140)	(51,277)	(2,090,136)	(26,127)	(964,505)	(12,056)	886,297	11,079

Scenario Pro Formas (continued)

Sinsabaugh Heights & Sinsabaugh Heights II , continued

Coverage of Capital Needs Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
FUNDS										
Transaction Rehab	-	-	2,699,109	33,739	2,699,109	33,739	2,699,109	33,739	2,699,109	33,739
Capital Needs Funded Using Subsidy	654,382	8,180	-	-	-	-	-	-	-	-
Existing Replacement Reserve Balance	355,416	4,443	355,416	4,443	355,416	4,443	355,416	4,443	355,416	4,443
Replacement Reserves	1,583,627	19,795	1,045,968	13,075	774,794	9,685	774,794	9,685	774,794	9,685
Total Funds	2,593,425	32,418	4,100,493	51,256	3,829,319	47,866	3,829,319	47,866	3,829,319	47,866
USES										
Estimated Capital Needs	2,592,804	32,410	2,592,804	32,410	2,592,804	32,410	2,592,804	32,410	2,592,804	32,410
Enhancements	-	-	-	-	-	-	-	-	-	-
Total Uses	2,592,804	32,410	2,592,804	32,410	2,592,804	32,410	2,592,804	32,410	2,592,804	32,410
YEAR 20 REPLACEMENT RESERVE BALANCE	621	8	1,507,688	18,846	1,236,515	15,456	1,236,515	15,456	1,236,515	15,456

Subsidy Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
OPERATING SUBSIDY										
Base Rent Operating Subsidy Needed	n/a	n/a	891,613	11,145	891,613	11,145	891,613	11,145	891,613	11,145
Operating Deficit Subsidy Needed	21,786	272	-	-	0	-	0	-	0	-
Income Mixing Operating Subsidy Needed	n/a	n/a	(0)	(0)	(0)	(0)	(0)	(0)	(0)	(0)
Total Operating Subsidy	21,786	272	891,613	11,145	891,613	11,145	891,613	11,145	891,613	11,145
CAPITAL SUBSIDY										
Pre-Transaction Capital Subsidy Needed	654,382	8,180	-	-	-	-	-	-	-	-
Recoverable Cash Flow	n/a	n/a	(1,602,575)	(20,032)	(635,748)	(7,947)	(571,126)	(7,139)	(595,483)	(7,444)
Transaction Capital Subsidy Needed	n/a	n/a	4,102,140	51,277	2,090,136	26,127	964,505	12,056	-	-
Total Capital Subsidy	654,382	8,180	2,499,565	31,245	1,454,387	18,180	393,379	4,917	(595,483)	(7,444)
TOTAL SUBSIDY NEEDED	676,168	8,452	3,391,178	42,390	2,346,000	29,325	1,284,992	16,062	296,130	3,702